CALIFORNIA LAW REVISION COMMISSION

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December 1, 2000

Date: December 14-15, 2000	Place: Los Angeles
Dec. 14 (Thurs.) 10:00 am – 5:00 pm Dec. 15 (Fri.) 9:00 am – 4:00 pm	Crowne Plaza Hotel LAX Los Alamos Room 5985 West Century Blvd. 310-642-7500

Quorum: The meeting will be held at the above location. If it is difficult or impossible to convene a quorum at the meeting, a quorum may be established and other action may be taken at the meeting by teleconference, accessible and audible to the public at the above location.

Late Changes: This agenda may be revised, or the meeting may be rescheduled, on short notice. If you plan to attend the meeting, please leave contact information at 650-494-1335 and you will be notified of any late changes.

Downloads: Commission meeting materials are available on the Internet at www.clrc.ca.gov.

MCLE: The California Law Revision Commission is a State Bar of California Approved MCLE Provider. This meeting is approved for a maximum of 11.5 hours of MCLE credit. Meeting materials are available free of charge on the Internet or may be purchased in advance from the Commission.

FINAL AGENDA

for meeting of the

CALIFORNIA LAW REVISION COMMISSION

Thursday, December 14

- 1. MINUTES OF OCTOBER 5-6, 2000, MEETING (10/31/00)
- 2. ADMINISTRATIVE MATTERS

Conflict of Interest Code

Memorandum 2000-68 (BH) (to be sent)

Meeting Schedule

Memorandum 2000-76 (NS) (10/18/00)

Annual Report

Memorandum 2000-77 (SU) (to be sent)

Report of Executive Secretary

Oral Report. May include budget, personnel, contract, meeting schedule, attendance, or other current agency administrative matters.

3. MECHANIC'S LIENS [STUDY H-820]

Discussion of Issues

Memorandum 2000-78 (SU) (to be sent)

First Supplement to Memorandum 2000-78 (to be sent)

4. WITHDRAWAL OF PREJUDGMENT DEPOSIT IN EMINENT DOMAIN [STUDY EM-456]

Comments on Tentative Recommendation

Memorandum 2000-64 (NS) (9/18/00)

First Supplement to Memorandum 2000-64 (10/4/00)

Tentative Recommendation (July 2000)

5. Prejudgment Deposit Appraisal in Eminent Domain [Study Em-459]

Discussion of Issues

Memorandum 2000-79 (NS) (10/26/00)

6. LAW LIBRARY BOARD OF TRUSTEES [STUDY J-1307]

Draft Recommendation

Memorandum 2000-80 (BG) (12/1/00)

7. CASES IN WHICH COURT REPORTER IS REQUIRED [STUDY JM-1306]

Comments on Tentative Recommendation

Memorandum 2000-81 (BG) (11/29/00)

Tentative Recommendation (August 2000)

8. ELIMINATION OF UNNECESSARY PROCEDURAL DIFFERENCES BETWEEN LIMITED AND UNLIMITED CIVIL CASES [STUDY J-1320]

Draft Recommendation

Memorandum 2000-83 (BG) (to be sent)

9. EVIDENCE CODE CHANGES REQUIRED BY ELECTRONIC COMMUNICATIONS [STUDY K-500]

Draft Tentative Recommendation

Memorandum 2000-84 (BG) (to be sent)

10. AWARD OF COSTS AND CONTRACTUAL ATTORNEY'S FEES TO PREVAILING PARTY [STUDY J-901]

Draft Tentative Recommendation

Memorandum 2000-74 (BG) (to be sent)

☞ Note: Items not completed on December 14 will be continued to December 15.

Friday, December 15

11. HEALTH CARE DECISIONS LAW TECHNICAL REVISIONS [STUDY L-4004]

Draft Tentative Recommendation

Memorandum 2000-86 (SU) (11/28/2000) First Supplement to Memorandum 2000-86 (to be sent)

12. RULES OF CONSTRUCTION FOR TRUSTS [STUDY L-605]

Discussion of Issues

Memorandum 2000-87 (NS) (11/22/00)

13. STATUTE OF LIMITATIONS FOR LEGAL MALPRACTICE [STUDY J-111]

Estate Planning Issues

Memorandum 2000-61 (BG) (9/26/00) First Supplement to Memorandum 2000-61 (to be sent)

14. UNIFORM UNINCORPORATED NONPROFIT ASSOCIATION ACT [STUDY B-501]

Liability Issues

Memorandum 2000-88 (BH) (to be sent)

15. CRIMINAL SENTENCING STATUTES [STUDY M-200]

Memorandum 2000-85 (BH) (11/6/00)

16. ADMINISTRATIVE RULEMAKING CLEANUP [STUDY N-306]

Draft Tentative Recommendation

Memorandum 2000-90 (BH) (11/9/00)

First Supplement to Memorandum 2000-90 (to be sent)

MINUTES OF MEETING

CALIFORNIA LAW REVISION COMMISSION

DECEMBER 14-15, 2000

LOS ANGELES

A meeting of the California Law Revision Commission was held in Los Angeles on December 14-15, 2000.

Commission:

Present: David Huebner, Chairperson

Joyce G. Cook, Vice Chairperson Sanford M. Skaggs (Dec. 14)

Howard Wayne, Assembly Member

Absent: Bion M. Gregory, Legislative Counsel

Bill Morrow, Senate Member

Staff: Nathaniel Sterling, Executive Secretary

Stan Ulrich, Assistant Executive Secretary

Barbara S. Gaal, Staff Counsel Brian P. Hebert, Staff Counsel Lynne I. Urman, Staff Counsel

Consultants: James Acret, Mechanic's Lien Law (Dec. 14)

Michael Hone, Unincorporated Nonprofit Association Law

(Dec. 15)

Gordon Hunt, Mechanic's Lien Law (Dec. 14) William M. McGovern, Probate Code (Dec. 15)

Other Persons:

Yolanda Benson, Mattos & Associates, Sacramento (Dec. 14)

Eric Carlson, Bet Tzedek Legal Services, Los Angeles (Dec. 15)

Jean Carpenter, AARP, Sacramento (Dec. 14)

R. Bradbury Clark, O'Melveny & Myers, Los Angeles (Dec. 15)

Frank Collard, Catalina Pacific Concrete, Glendora (Dec. 14)

Ron Drolet, Barr Lumber Company, Rosemead (Dec. 14)

Theresa Drought, Kaiser Permanente, Oakland (Dec. 15)

Gordon Eng, Los Angeles (Dec. 14)

Peter C. Freeman, Lumber Association of California and Nevada, Barr Lumber, San Bernardino (Dec. 14)

Ellen Gallagher, Contractors State License Board, Sacramento (Dec. 14)

Paul R. Geissler, Surety Company of the Pacific, Encino (Dec. 14)

Ken Grossbart, Abdulaziz & Grossbart, North Hollywood (Dec. 14)

Keith Honda, San Jose (Dec. 14)

Eric Jorgensborg, Fisher Lumber Co., Lumber Association of California and Nevada (Dec. 14)

Melvin H. Kirschner, M.D., Los Angeles County Medical Association, Los Angeles (Dec. 15)

Stephen F. Lambert, Lambert & Rogers Appliance, El Cajon (Dec. 14)

Karen M. Lutke, San Mateo County Law Library, Redwood City (Dec. 14)

William E. Mayer, State Bar Real Property Law Section, Common Interest Development Sub-Section, San Diego

Jane G. Meyer, Ventura County Law Library, Ventura (Dec. 14)

Dick Nash, Building Industry Credit Association, Los Angeles (Dec. 14)

Terence Nunan, State Bar Estate Planning, Trust and Probate Law Section, Los Angeles (Dec. 15)

Erin Oshiro, California Judicial Administration Fellowship, Los Angeles Superior Court, Los Angeles (Dec. 14)

Alfonso L. Poiré, Golden State Lumber, Inc., American Canyon (Dec. 14)

Robert Solton, Barristers Domestic Violence Project, Los Angeles (Dec. 14)

Adam L. Streltzer, Los Angeles (Dec. 14)

Shana Wallace, California Judicial Administration Fellowship, Los Angeles Superior Court, Los Angeles (Dec. 14)

Norm Widman, Dixieline Lumber Co., San Diego (Dec. 14)

Richard B. Williams, California Department of Transportation, Sacramento (Dec. 14)

Christine J. Wilson, Los Angeles County Bar Bioethics Committee, Los Angeles (Dec. 15)

Sonia M. Younglove, California Association of Realtors, Los Angeles (Dec. 14)

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Study M-200 - Criminal Sentencing Statutes		
Study N-306 – Administrative Rulemaking Cleanup		

MINUTES OF OCTOBER 5-6, 2000 MEETING

The Commission approved the Minutes of the October 5-6, 2000, Commission meeting as submitted by the staff.

ADMINISTRATIVE MATTERS

Conflict of Interest Code

The Commission considered Memorandum 2000-68, relating to amendment of the Commission's Conflict of Interest Code, and approved the proposed amendment.

9 Annual Report

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The Commission considered Memorandum 2000-77 and the attached draft of the 2000-2001 Annual Report, and the First Supplement, which presented the report on unconstitutional statutes to be included in the Annual Report. The Commission approved the draft report for printing, with revisions necessary to reflect decisions made at the meeting, and the addition of a sentence in the section on Commissioner and Staff Activities that Commissioner Wayne addressed the Lumber Association concerning the Commission's activities. The unconstitutional statutes report should be revised to move the second footnote relating to potentially interesting U.S. Supreme Court cases so that it does not appear that these are the two cases holding California statutes unconstitutional.

Meeting Schedule

The Commission considered Memorandum 2000-76, relating to its meeting schedule for 2001. The Commission rescheduled the July meeting for June 28-29 in Sacramento. The Commission also directed that if it becomes necessary to shorten the February 1-2 meeting, that the meeting be held February 1 in Sacramento. The Executive Secretary is to make the determination whether to shorten the meeting based on his estimate of staff production of materials and likely amount of Commission time that will be required for the scheduled items.

Report of Executive Secretary

29 Personnel

The Executive Secretary introduced the Commission's new staff attorney, Lynne I. Urman. Ms. Urman fills the opening created by Bob Murphy's retirement last year. The Executive Secretary noted that we also have a new administrative assistant, Glista Guilford. Ms. Guilford replaces Lauren Trevathan, who has moved.

The Executive Secretary announced that we will have a Santa Clara Law School student intern, Gail Love, working with us this spring.

6 Consultants

The Executive Secretary reported that he has extended the due date for Professor Uelmen's study on the impact of trial court unification on criminal procedure. The study was due December 31, 2000, but is preempted by Prof. Uelmen's involvement with briefing and arguing a case now pending in the Supreme Court.

The Executive Secretary reported that we have made some progress in seeking out an appropriate consultant for the arbitration study. One problem is the relative scarcity of academics familiar with the area. The Executive Secretary is consulting with the Chairperson in making this search.

The Executive Secretary proposed adding Keith Honda as a consultant on the mechanic's lien study. Mr. Honda is no longer with the Legislature, but during the time he worked on mechanic's lien issues with the Legislature he acquired a wealth of knowledge that has been a significant resource for the staff. He also presents a perspective that is not heard from the Commission's other consultants on this study. The Commission authorized the Executive Secretary to engage in contract negotiations to pay Mr. Honda's travel expenses to attend Commission meetings when the topic of mechanic's liens is discussed.

STUDY B-501 – UNIFORM UNINCORPORATED NONPROFIT ASSOCIATION ACT

The Commission considered Memorandum 2000-88, relating to unincorporated nonprofit associations. The Commission directed the staff to prepare a draft of proposed legislation governing the liability of members and officers of unincorporated nonprofit associations. The following principles were discussed and will guide preparation of the draft:

- (1) A member of an unincorporated nonprofit association should not be personally liable for contracts or torts of the association solely as a consequence of membership status.
- (2) Consistent with agency principles, an officer of an unincorporated nonprofit association should not be personally liable for a contract

executed on behalf of the association as a disclosed principal, or for tortious conduct of which the officer is personally innocent.

- (3) A member of an unincorporated nonprofit association should be personally liable for contracts that the member expressly authorizes. Express authorization should not include signing of by-laws, election of officers, or participation in a vote in which the member voted against authorization of the contract.
- (4) A member of an unincorporated nonprofit association should be personally liable for an association contract to the extent of the value of any benefits personally received under the contract.
- (5) A member of an unincorporated nonprofit association should perhaps be liable for an association contract to the extent that association assets were distributed to the member at a time when the association was insolvent. The staff will determine the extent to which the Uniform Fraudulent Transfers Act already addresses this issue.
- (6) A member or officer of an unincorporated nonprofit association should be liable for a tort in which the member or officer personally participates.
- (7) A member of an unincorporated nonprofit association should be liable for a tort resulting from conduct of an association agent if the member expressly authorized the conduct. Express authorization should not include signing of by-laws, election of officers, or participation in a vote in which the member voted against authorization of the conduct.
- (8) Liability of a member or officer of an unincorporated nonprofit association should be secondary to the liability of the association itself, and the assets of the association should be exhausted before the assets of a member or officer can be reached.
- (9) The law should recognize that a member of an unincorporated nonprofit association may be liable for a contract or tort of the association under the common law alter ego doctrine, taking into account the differences between corporations and unincorporated associations. The Commission's commentary on the proper application of the alter ego doctrine should be fairly extensive.

STUDY EM-456 – WITHDRAWAL OF PREJUDGMENT DEPOSIT IN EMINENT DOMAIN

The Commission considered Memorandum 2000-64 and its First and Second Supplements, analyzing comments received on the tentative recommendation on withdrawal of the prejudgment deposit in eminent domain. The Commission decided not to submit this recommendation to the Legislature.

STUDY EM-459 – PREJUDGMENT DEPOSIT APPRAISAL IN EMINENT DOMAIN

The Commission considered Memorandum 2000-79 and its First Supplement, relating to limitations on use of the condemnor's prejudgment domain appraisal as evidence in an eminent domain proceeding. The Commission approved preparation of a tentative recommendation and its circulation for comment, along the lines set out in the memorandum. The Commission anticipates that if the proposal is ultimately finalized, it will not be of sufficient magnitude to justify a stand-alone bill but should be made part of an omnibus eminent domain bill.

STUDY H-820 - MECHANIC'S LIENS

The Commission considered Memorandum 2000-78, and its First, Second, Third, and Fourth Supplements, concerning draft proposals for a mandatory joint control account in home improvement contracts, and other mechanic's liens reforms. The Commission also received a letter from Stanley Wieg on behalf of the California Association of Realtors, which was distributed at the meeting. (See Fifth Supplement to Memorandum 2000-78, Exhibit pp. 1-2.)

Following a discussion of the latest proposals and hearing the views of interested persons at the meeting, the Commission directed the staff to prepare a comprehensive overview of the proposals concerning mechanic's lien reform in the home improvement contract area considered thus far in this study, with a summary of the pros and cons, along with cross-references to memorandums where the different proposals were discussed. In addition, the staff should prepare an analysis of the use of joint checks and how this approach might be made more reliable. The Commission would also be interested in a presentation on the Homeowner Relief Recovery Fund proposal prepared by Prof. J. Clark Kelso and the Institute for Legislative Practice (see Second and Third Supplements to Memorandum 2000-78), if the materials can be submitted sufficiently in advance of the next meeting to permit adequate review, and directed the staff to work with the proponents to address any issues that have been identified.

STUDY J-111 – STATUTE OF LIMITATIONS FOR LEGAL MALPRACTICE

The Commission considered Memorandum 2000-61 and its First Supplement, concerning the statute of limitations for estate planning malpractice. The

- 1 Commission decided to further explore the concerns raised by the State Bar
- 2 Estate Planning, Trust, and Probate Law Section.

STUDY J-1307 – LAW LIBRARY BOARD OF TRUSTEES

- 4 The Commission considered Memorandum 2000-80 and its First and Second
- 5 Supplements, concerning the composition of a law library board of trustees. The 6 draft recommendation should be revised as indicated below and circulated to the
- draft recommendation should be revised as indicated below and circulated to the county law libraries for comment (through Karen Lutke, Director of the San
- 8 Mateo County Law Library). The Commission will consider the comments, if
- 9 any, at its February meeting. The staff should also submit the draft legislation to
- The state of the s
- 10 Legislative Counsel, so that a bill can be introduced if the Commission finalizes
- its proposal in February.

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Board of Law Library Trustees (Bus. & Prof. Code § 6301)

Business and Professions Code Section 6301 should be amended along the following lines:

6301. A (a) Except as otherwise provided by statute, a board of law library trustees is constituted as follows:

(a)

- (1) In a county where there are no more than three judges of the superior court, each of those judges is ex officio a trustee; in a county where there are more than three judges of the superior court, the judges of the court shall elect three of their number to serve as trustees. However, where there are no more than three judges of the superior court, the trustee. The judges may at their option select only one of their number to serve as a trustee, and in that event they shall appoint two additional trustees who are residents of the county or members of the bar of the county State Bar.
- (2) In a county where there are more than three judges of the superior court, the judges of that court shall elect at least four and no more than five of their number to serve as trustees.
- (3) Any judge of the superior court who is an ex officio or elected member may at the judge's option designate a resident of the county or a member of the bar of the county State Bar to act for the judge as trustee.
- (b) In a county with one or two municipal courts the judges of the court or courts shall elect one of their number to serve as trustee. In a county with three or more municipal courts, the judges of the courts may elect two of their number to serve as trustees. In a county in which there is no municipal court, the judges of the

superior court may elect one or more of their number to serve as trustee, in addition to the trustees elected pursuant to subdivision (a), so that the number of judges elected shall not exceed the number of judge trustees authorized as of January 1, 1998. Any judge who is an elected member may at the judge's option designate a member of the bar of the county to act for the judge as trustee.

(c)

(4) The chair of the board of supervisors is ex officio a trustee, but the board of supervisors at the request of the chair may appoint a member of the bar of the county or State Bar, any other member of the board of supervisors of the county county, or a resident of the county to serve as trustee in place of said the chair. The appointment of the person selected in lieu place of the chair of the board of supervisors shall expire when a new chair of the board of supervisors is selected, and that appointment shall not be subject to the provisions of Section 6302.

(d)

- (5) The board of supervisors shall appoint as many additional trustees, who are members of the bar of the county State Bar, as may be necessary to constitute a board of six members in any county where one member is elected pursuant to subdivision (b), or of seven members in any county where two members are elected to serve as trustees pursuant to subdivision (b) at least six and not more than seven members.
- (b) No more than two (2) law library trustees may be residents of the county who are not judges of the county or members of the State Bar.
- (c) In a county with a municipal court, a board of law library trustees is constituted as described in subdivisions (a) and (b), except as follows:
- (1) The judges of the municipal court shall elect one of their number to serve as trustee. Any municipal court judge who is an elected member may at the judge's option designate a resident of the county or a member of the State Bar to act for the judge as trustee.
- (2) If the county has more than three judges of the superior court, the judges of the superior court shall elect three of their number to serve as trustees.

Comment. Section 6301 is amended to consolidate the requirements for selection of a law library board in a county with a unified superior court. Subdivisions (a) and (b) state those requirements; subdivision (c) states the requirements for selection of a law library board in a county with a municipal court.

Section 6301 is also amended to permit a resident of the county to serve on a law library board in place of a judge or in place of the chair of the board of supervisors. To ensure that judges, attorneys, and boards of supervisors continue to be represented on law library boards, the number of lay trustees serving at the same time is limited to two.

Section 6301 is further amended to permit the judges of a unified superior court to select either four or five of their number to serve on the law library board, at their discretion. Formerly, the number of judge trustees in a county with a unified superior court depended on how many judge trustees were authorized as of January 1, 1998. See 1998 Cal. Stat. ch. 931, § 3.

To further promote flexibility, Section 6301 is amended to permit a law library board to consist of either six or seven members. Formerly, the size of the board depended on the number of judge trustees, which in turn depended on the number of municipal courts in the county or the number of judge trustees authorized as of January 1, 1998. See 1998 Cal. Stat. ch. 931, § 3.

Finally, Section 6301 is amended to clarify that an attorney need not belong to a county bar association to serve on a law library board. It is also unnecessary for the attorney to reside in the county or regularly practice law in the county. It is sufficient if the attorney is a member of the State Bar. The local trial judges and the board of supervisors thus have broad discretion to select capable attorneys to serve as trustees, yet eliminate unsuitable candidates in the selection process.

For a special provision governing the composition of the law library board in San Diego County, see Section 6301.1. For a provision authorizing a board of less than six members in a county with three or fewer judges, see Section 6301.5. For a provision grandfathering pre-1941 legislation establishing a law library and board of law library trustees in a county, see Section 6363. See also Section 6364 (discretion of board of supervisors in applying chapter).

Section 6301 is also amended to make technical changes.

Bus. & Prof. Code § 6301.5. Board of law library trustees in county with three or fewer judges

Business and Professions Code Section 6301.5 should be amended along the following lines:

6301.5. In any county in which there is no county bar association if the board of supervisors determines that there is not a sufficient number of members of the State Bar residing, and with their principal places of office for the practice of law, in the county eligible for appointment to the board of library trustees by the board of supervisors pursuant to subdivision (d) of Section 6301 for the constitution of a six-member or seven-member board of library

trustees, the board of library trustees may consist of where there are three or fewer judges of the superior court, the board of supervisors, with the concurrence of the judges of the superior court, may reduce the number of law library trustees to not less than three members.

Comment. Section 6301.5 is amended to apply to any county where there are three or fewer judges of the superior court. Reduction of the size of the board pursuant to this provision is optional, not mandatory. Where the board of supervisors and the judges of the superior court agree to reduce the size of the board pursuant to this provision, the agreement may also address the composition of the board.

For the composition of a law library board generally, see Section 6301. For a special provision governing the composition of the law library board in San Diego County, see Section 6301.1. For a provision grandfathering pre-1941 legislation establishing a law library and board of law library trustees in a county, see Section 6363. See also Section 6364 (discretion of board of supervisors in applying chapter).

STUDY J-1306 – CASES IN WHICH COURT REPORTER IS REQUIRED

The Commission considered Memorandum 2000-81 and its First Supplement, concerning comments on the tentative recommendation relating to Cases in Which Court Reporter Is Required. The Commission directed the staff to prepare a draft of a revised tentative recommendation, incorporating the following revisions:

Code Civ. Proc. § 269. Reporting of cases

 Code of Civil Procedure Section 269 should be amended along the following lines:

269. (a) The official reporter of a superior court, or any of them where there are two or more, shall, at the request of either party, or of the court in a civil case other than a limited civil case, and on the order of the court, the district attorney, or the attorney for the defendant in a felony case, An official reporter or official reporter pro tempore of the court shall take down in shorthand all testimony, objections made, rulings of the court, exceptions taken, all arraignments, pleas, and sentences of defendants in felony cases, arguments of the prosecuting attorney attorneys to the jury, and all statements and remarks made and oral instructions given by the judge, judge, in the following cases:

(1) In a civil case, on the order of the court or at the request of a party.

- (2) In a felony case, on the order of the court or at the request of the district attorney or the defendant.
- (3) In a misdemeanor or infraction case, on the order of the court.
- (b) If directed by the court, or requested by either <u>a</u> party, the official reporter shall, within such reasonable time after the trial of the case as the court may designate, write the transcripts out, or the specific portions thereof as may be requested, in plain and legible longhand, or by typewriter, or other printing machine, and certify that the transcripts were correctly reported and transcribed, and when directed by the court, file the transcripts with the clerk of the court.

(b)

- (c) In any case where a defendant is convicted of a felony, after a trial on the merits, the record on appeal shall be prepared immediately after the verdict or finding of guilt is announced unless the court determines that it is likely that no appeal from the decision will be made. The court's determination of a likelihood of appeal shall be based upon standards and rules adopted by the Judicial Council.
- (c) Any court, party, or person may request delivery of any transcript in a computer-readable form, except that an original transcript shall be on paper. A copy of the original transcript ordered within 120 days of the filing or delivery of the transcript by the official reporter shall be delivered in computer-readable form upon request if the proceedings were produced utilizing computeraided transcription equipment. Except as modified by standards adopted by the Judicial Council, the computer-readable transcript shall be on disks in standard ASCII code unless otherwise agreed by the reporter and the court, party, or person requesting the transcript. Each disk shall be labeled with the case name and court number, the dates of proceedings contained on the disk, and the page and volume numbers of the data contained on the disk. Each disk as produced by the court reporter shall contain the identical volume divisions, pagination, line numbering, and text of the certified original paper transcript or any portion thereof. Each disk shall be sequentially numbered within the series of disks.

Comment. Subdivision (a) of Section 269 is amended to continue former Section 274c without substantive change.

Subdivision (a) is also amended to substitute "arguments of the attorneys" for "arguments of the prosecuting attorney," consistent with standard practice. See, e.g., Gov't Code § 72194.5 ("arguments of the attorneys").

Subdivision (a) is further amended to refer to official reporters pro tempore, as well as official reporters. This is not a substantive change. See Gov't Code § 69945 (official reporter pro tempore shall perform same duties as official reporter).

Finally, subdivision (a) is amended to clarify that a felony defendant, whether represented by counsel or in pro per, is entitled to a court reporter on request by the defendant personally or by the defendant's attorney (if any). This is not a substantive change. See generally Andrus v. Municipal Court, 143 Cal. App. 3d 1041, 1050, 192 Cal. Rptr. 341 (1983) (California confers right to free verbatim record "in felony proceedings by statute (Code Civ. Proc., § 269)."); In re Armstrong, 126 Cal. App. 3d 565, 572, 178 Cal. Rptr. 902 (1981) (a "felony defendant *is*, as a matter of right, entitled to have 'taken down,' all related testimony and oral proceedings") (emphasis in original); People v. Godeau, 8 Cal. App. 3d 275, 279-80, 87 Cal. Rptr. 424 (1970) ("In California felony proceedings a court reporter must be present if requested by the defendant, the district attorney, or an order of the court. (Code Civ. Proc., § 269.)").

Former subdivision (c) is continued in Section 271 without substantive change.

Section 269 is also amended to make technical changes.

The staff should check the Penal Code to determine whether statutes authorizing "the defendant" to take a procedural step extend such authority to both the defendant and the defendant's attorney. The staff should also investigate means of clarifying in Section 269 or elsewhere that any person is entitled to request preparation of a transcript of a proceeding that is open to the public, regardless of whether the person is a party to the proceeding. A Comment should explain that this conforms to existing practice.

Nonsubstantive Reform

The draft should include an uncodified section explaining that the proposal is a nonsubstantive reform and does not affect the use of court reporting in California.

Penal Code § 190.9. Record in death penalty cases

The proposed amendment of Penal Code Section 190.9 should be revised to reflect the recent addition of subdivision (b), relating to assignment of a court reporter who uses computer-aided transcription equipment:

190.9. (a)(1) In any case in which a death sentence may be imposed, all proceedings conducted in the municipal and superior courts, including all conferences and proceedings, whether in open court, in conference in the courtroom, or in chambers, shall be

- conducted on the record with a court reporter present. The court reporter shall prepare and certify a daily transcript of all proceedings commencing with the preliminary hearing. Proceedings prior to the preliminary hearing shall be reported but need not be transcribed until the municipal or superior court receives notice as prescribed in paragraph (2) of subdivision (a).
- (2) Upon receiving notification from the prosecution that the death penalty is being sought, the superior court shall notify the court in which the preliminary hearing took place. Upon this notification, the court in which the preliminary hearing took place shall order the transcription and preparation of the record of all proceedings prior to and including the preliminary hearing in the manner prescribed by the Judicial Council in the rules of court. The record of all proceedings prior to and including the preliminary hearing shall be certified by the court no later than 120 days following notification by the superior court unless the superior court grants an extension of time pursuant to rules of court adopted by the Judicial Council. Upon certification, the court in which the preliminary hearing took place shall forward the record to the superior court for incorporation into the superior court record.
- (b)(1) The court shall assign a court reporter who uses computer-aided transcription equipment to report all proceedings under this section.
- (2) Failure to comply with the requirements of this section relating to the assignment of court reporters who use computer-aided transcription equipment shall not be a ground for reversal.
- (c) Any computer-readable transcript produced by court reporters pursuant to this section shall conform to the requirements of subdivision (c) of Section 269 Section 271 of the Code of Civil Procedure.

Comment. Section 190.9 is amended to reflect relocation of former Code of Civil Procedure Section 269(c) to Code of Civil Procedure Section 271.

Penal Code § 1240.1. Duties of counsel on appeal

The proposed amendment of Penal Code Section 1240.1 should be deleted from the proposal, because that provision no longer contains a cross-reference to Code of Civil Procedure Section 269.

Preliminary Part

The preliminary part (narrative portion) of the proposal should be updated and corrected as discussed at pages 4-5 of the First Supplement to Memorandum 2000-81. The preliminary part should also be revised to reflect the above

- 1 revisions of the proposed legislation. In particular, the preliminary part should
- 2 stress that the reform is not intended to alter existing law or affect the
- 3 development of the law regarding the use of court reporters.

STUDY J-1320 – CIVIL PROCEDURE AFTER TRIAL COURT UNIFICATION

The Commission considered Memorandum 2000-83, concerning the recommendation on Unnecessary Procedural Differences Between Limited and Unlimited Civil Cases. The Commission made the following decisions:

Code Civ. Proc. § 631. Waiver of jury

Code of Civil Procedure Section 631 should be amended along the lines recommended in Memorandum 2000-83:

- 631. (a) Trial by jury may be waived by the several parties to an issue of fact in any of the following ways:
 - (1) By failing to appear at the trial.
 - (2) By written consent filed with the clerk or judge.
- (3) By oral consent, in open court, entered in the minutes or docket.
- (4) By failing to announce that a jury is required, at the time the cause is first set for trial, if it is set upon notice or stipulation, or within five days after notice of setting if it is set without notice or stipulation.
- (5) By failing to deposit with the clerk, or judge, advance jury fees 25 days prior to the date set for trial, except in unlawful detainer actions where the fees shall be deposited at least five days prior to the date set for trial, or as provided by subdivision (b). An advance jury fee deposited pursuant to this paragraph may not exceed a total of one hundred fifty dollars (\$150).
- (6) By failing to deposit with the clerk or judge, promptly after the impanelment of the jury, a sum equal to the mileage or transportation (if allowed by law) of the jury accrued up to that time.
- (7) By failing to deposit with the clerk or judge, at the beginning of the second and each succeeding day's session a sum equal to one day's fees of the jury, and the mileage or transportation, if any.
- (b) In a superior court action, other than a limited civil case, if If a jury is demanded by either party in the memorandum to set the cause for trial a party and the party, prior to trial, by announcement or by operation of law, waives a trial by jury, then all adverse parties shall have five days following receipt of the notice of the waiver that party shall promptly notify all other parties of the waiver, in writing or in open court. Each party adverse to the party

who waived the trial by jury has five days after notice of the waiver is given to file and serve a demand for a trial by jury and to deposit any advance jury fees that are then due. If the party who waived a trial by jury does not promptly notify all other parties of the waiver, any other party, or the clerk or judge, may provide notice of the waiver, but is not required to do so. Where more than one notice of the same waiver is given to a party, the five-day period to file and serve a demand for a trial by jury and to deposit advance jury fees commences on giving of the first notice.

- (c) When the party who has demanded trial by jury either (1) waives the trial upon or after the assignment for trial to a specific department of the court, or upon or after the commencement of the trial, or (2) fails to deposit the fees as provided in paragraph (6) of subdivision (a), trial by jury shall be waived by the other party by either failing promptly to demand trial by jury before the judge in whose department the waiver, other than for the failure to deposit the fees, was made, or by failing promptly to deposit the fees described in paragraph (6) of subdivision (a).
- (d) The court may, in its discretion upon just terms, allow a trial by jury although there may have been a waiver of a trial by jury.

Comment. Subdivision (b) of Section 631 is amended to apply to both limited and unlimited civil cases. This codifies existing law. See Cal. R. Ct. 521, 709. For limited civil cases, see Section 85 & Comment. For unlimited civil cases, see Section 88. For waiver of a jury in a criminal case, see Cal. Const. art. I, § 16.

Subdivision (b) is also amended to delete the reference to the memorandum to set the cause for trial. The reference is unnecessary and may also be obsolete because in many cases an atissue memorandum is no longer required. See R. Weil & I. Brown, Jr., California Practice Guide: Civil Procedure Before Trial, Case Management and Trial Setting § 12:101, at 12(I)-36 (2000).

As amended, subdivision (b) also clarifies that the party who waives a jury after demanding one is responsible for providing notice of the waiver. If that party fails to provide notice of the waiver as required, another party (or the clerk or judge) is permitted but not required to provide the notice instead. Failure to provide timely notice may be grounds for a continuance or other remedial action. See Leslie v. Roe, 52 Cal. App. 3d 686, 688, 125 Cal. Rptr. 157 (1975).

Where a party is given multiple notices of the same jury waiver, the five-day period to demand a jury is triggered by the first notice. Where more than one jury demand is made and later waived, notice of each waiver is required. For example, suppose:

(1) Party A requests a jury trial but later waives that right.

- (2) Party B requests a jury trial within five days after Party A gives notice of Party A's jury waiver.
 - (3) Party C relies on Party B's jury demand.

(4) Party B ultimately decides to waive a jury.

Under Section 631(b), Party B must notify the other parties of Party B's jury waiver and Party C has five days from the giving of that notice within which to demand a jury trial. (For guidance on whether Party A may request a jury despite Party A's previous jury waiver, see Section 631(d); Taylor v. Union Pac. R.R. Corp., 16 Cal. 3d 893, 549 P.2d 855, 130 Cal. Rptr. 23 (1976); Simmons v. Prudential Life Ins. Co., 123 Cal. App. 3d 833, 836, 177 Cal. Rptr. 37 (1981).)

Finally, the amendment provides that the time period for demanding a jury trial and depositing jury fees runs from the date of giving notice rather than from the date of receiving notice. This is intended to facilitate proof of whether a jury demand is timely. For extension of the five-day period where notice is given by mail or Express Mail, see Section 1013.

Gov't Code § 72055. First filing fee in limited civil case

Government Code Section 72055 should be amended along the lines recommended in Memorandum 2000-83:

72055. (a) The total fee for filing of the first paper in a limited civil case, <u>case</u> shall be <u>ninety dollars</u> (\$90), except that in cases where the amount demanded, excluding attorney's fees and costs, is ten thousand dollars (\$10,000) or less, the fee shall be eighty-three dollars (\$83). The amount of the demand shall be stated on the first page of the paper immediately below the caption <u>eighty-five dollars</u> (\$85).

- (b) This section applies to the initial complaint, petition, or application, and any papers transmitted from another court on the transfer of a civil action or proceeding, but does not include documents filed pursuant to Section 491.150, 704.750, or 708.160 of the Code of Civil Procedure.
- (c) The term "total fee" as used in this section and Section 72056 includes any amount allocated to the Judges' Retirement Fund pursuant to Section 72056.1, any automation fee imposed pursuant to Section 68090.7, any construction fee imposed pursuant to Section 76238, and the law library fee established pursuant to Article 2 (commencing with Section 6320) of Chapter 5 of Division 3 of the Business and Professions Code. The term "total fee" as used in Section 72056 includes any dispute resolution fee imposed pursuant to Section 470.3 of the Business and Professions Code. The term "total fee" as used in this section also includes any dispute

resolution fee imposed pursuant to Section 470.3 of the Business and Professions Code, but the board of supervisors of each county may exclude any portion of this dispute resolution fee from the term "total fee."

(d) The fee shall be waived in any action for damages against a defendant, based upon the defendant's commission of a felony offense, upon presentation to the clerk of the court of a certified copy of the abstract of judgment of conviction of the defendant of the felony giving rise to the claim for damages. If the plaintiff would have been entitled to recover those fees from the defendant had they been paid, the court may assess the amount of the waived fees against the defendant and order the defendant to pay that sum to the county.

Comment. For purposes of simplification, Section 72055 is amended to establish a uniform filing fee for filing the first paper in a limited civil case, regardless of the amount of the demand. Formerly, the amount of the fee depended on whether the demand exceeded \$10,000, or was \$10,000 or less. 1998 Cal. Stat. ch. 931, § 315; see also 1992 Cal. Stat. ch. 696, § 73; 1997 Cal. Stat. ch. 850, § 37.

Section 72055 is further amended to delete the requirement that the amount of the demand be stated on the first page of the first paper immediately below the caption. This requirement is no longer necessary, because the amount of the demand no longer affects the amount due under the statute. To permit differentiation between limited and unlimited civil cases, however, a plaintiff in a limited civil case is still required to state in the caption that the case is a limited civil case. Code Civ. Proc. § 422.30 (caption).

Technical changes are also made for conformity with preferred drafting style.

The intent is to achieve a revenue-neutral proposal. The staff should alert the Commission if the Administrative Office of the Courts concludes that the proposed \$85 uniform fee will not achieve that result.

Preliminary Part

At page 9, the staff draft recommendation attached to Memorandum 2000-83 refers to the Administrative Office of the Municipal Courts. The draft should be revised to clarify that this is the Administrative Office of the Municipal Courts of Contra Costa County.

At page 12 of the draft, the term "small claim" should not be used, because it may create confusion. The intent is to refer to cases in which a small amount is demanded, not to cases that are subject to small claims procedures.

Coordination with Judicial Council

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It does not appear realistic to attempt to issue a joint report with the Judicial Council on the proposal. Instead, the staff should (1) prepare a revised draft for the Commission to review and probably finalize at the next meeting, and (2) attempt to obtain a letter from the Judicial Council concurring in or otherwise expressing support for the Commission's report.

STUDY K-500 – EVIDENCE CODE CHANGES REQUIRED BY ELECTRONIC COMMUNICATIONS

The Commission considered Memorandum 2000-84, concerning revision of the Evidence Code to address electronic communications. The Commission directed the staff to provide further analysis of issues relating to the draft proposal, including at least the following:

- (1) Whether and how to define "electronic" in the Evidence Code.
- (2) Whether the sentence in Evidence Code Section 952 on communications by electronic means should be moved to Evidence Code Section 917 (as in the draft attached to Memorandum 2000-84) or should be placed elsewhere.
- (3) Whether to rephrase the sentence on communications by electronic means (e.g., by deleting the references to facsimile and cellular telephone from the text and referring to them and to cordless telephones and email in the Comment instead).
- (4) Whether the proposal should address the work product doctrine, as well as the privileges for confidential communications.

The Commission also decided that ethical issues relating to use of electronic communications in privileged relationships are beyond the scope of this study and should instead be considered by the State Bar.

STUDY L-605 – RULES OF CONSTRUCTION FOR TRUSTS

The Commission considered Memorandum 2000-87 and its First Supplement, relating to the rules of construction for trusts and other estate planning instruments. The Commission directed the staff to prepare a draft tentative recommendation on the matter for its consideration at a future meeting. The draft should incorporate both decisions made at the meeting and previous

1 decisions of the Commission on this matter. The following decisions were made

2 at the meeting:

Prob. Code § 21102. Intention of transferor

For purposes of drafting the tentative recommendation, subdivision (a) of Section 21102 should be repealed and subdivision (b) amended as set out in the memorandum:

21102. (a) The intention of the transferor as expressed in the instrument controls the legal effect of the dispositions made in the instrument.

(b) The rules of construction expressed in this part apply where the do not apply to the extent a contrary intention of the transferor is not indicated by expressed in the instrument or is otherwise determined by the court.

The Comment to this section should be expanded to include a discussion of the "clear and convincing" standard for extrinsic evidence. A note should call attention to the Commission's particular concern for input on this proposal.

Prob. Code § 21104. "Testamentary gift" defined

The staff should do further work on this definition. One issue is whether it does or should cover irrevocable as well as revocable trusts. This can only be determined by reference to the substantive provisions in which it is used, such as Section 21109 (survival required). That may be an argument for using a substantive phrase, rather than a definition, since the substantive phrase can be tailored to the circumstances in which it is used.

Prob. Code § 21108. Common law Doctrine of Worthier Title abolished

The obsolete transitional provision should be proposed for repeal in the tentative recommendation.

Prob. Code § 21110. Antilapse

Express requirement of survival

Subdivision (b) of this section should be amended as follows:

(b) The issue of a deceased transferee do not take in the transferee's place if the instrument expresses a contrary intention or a substitute disposition. A requirement that the initial transferee survive for a specified period of time after the death of the transferor constitutes a contrary intention. A requirement that the initial transferee survive until a future time that is related to the

probate of the transferor's will or administration of the estate of the transferor constitutes a contrary intention.

The Comment should explain that these deletions are being made to avoid the negative implication they create. However, the Comment should recognize that provisions of the type described may well indicate an intention that the antilapse statute not apply. The Comment should also indicate that in the case of a substitute gift, the antilapse statute may or may not apply to the substitute beneficiary, depending on the circumstances. The Comment should be expanded to note that, in determining intention, technical words are to be construed in accordance with their technical meaning.

11 Application of antilapse statute to future interests

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The Commission decided not to address by statute the question of application of the antilapse statute to future interests. The matter should be left to case law development.

Prob. Code §§ 21133-21135. Ademption

The Commission approved modernizing these provisions, consistent with the Uniform Probate Code. In this connection, the staff should look at the new Uniform Probate Code provision for a general presumption against ademption.

Commission Comments for Rules of Construction

The Commission approved the concept of bringing the old Commission comments on rules of construction up to date and transporting them into the new rules of construction. However, the staff should determine an appropriate manner of bringing the revised Comments before the Legislature, for example by making technical changes in all sections or by repealing and reenacting the entire construction chapter.

STUDY L-4004 - HEALTH CARE DECISIONS LAW: TECHNICAL REVISIONS

The Commission considered Memorandum 2000-86, its First Supplement, which presented a staff draft Tentative Recommendation on the *Health Care Decisions Law: Technical Revisions*. The Commission approved the tentative recommendation to be distributed for comment, subject to the revisions noted below. The tentative recommendation should be distributed promptly so that comments can be reviewed at the next Commission meeting, with a view toward

introducing legislation in the 2001 legislative session. The staff will have a bill

2 prepared to meet legislative deadlines.

Health & Safety Code § 7100. Right to control disposition of remains

The Comment to the amendment of subdivision (a)(1), which would shield health care agents from automatic liability for disposition of remains, should make clear that the liability limitation applies only to the person when acting as agent and not in situations where the statute imposes liability based on some other relationship.

Prob. Code § 4659. Limitations on who may act as agent or surrogate

The exception to the prohibition on health care workers acting as agents or surrogates that applies where the patient and the employee are related by blood, marriage, or adoption should be expanded to apply to registered domestic partners.

Issues for Future Study

The staff's initial review of the statute in the Health and Safety Code governing disposition of human remains indicates that it is not consistent with the Probate Code provisions governing liability for funeral expenses. When time permits, the staff should review the relationship of these two statutes and present possible reforms to the Commission. Another issue that should be reviewed is the application of the disposition and liability rules to registered domestic partners.

STUDY M-200 - CRIMINAL SENTENCING STATUTES

The Commission considered Memorandum 2000-85, relating to reorganization of criminal sentencing statutes. The Commission approved preparation of a draft tentative recommendation along the lines indicated in the memorandum, and made the following decisions:

- (1) The proposed legislation should reserve Penal Code Sections 17000-17999 for criminal sentencing provisions.
- (2) Proposed Penal Code Section 17000(b) should read: "Sentence enhancements relating to weapons or injuries shall be located in this title."
- (3) The Comment to proposed Penal Code Section 17005 should only refer to Comment language that is used in the commentary as

presently drafted. If other terminology is used in later commentary, the Comment can be revised to include an explanation of the additional terminology.

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- (4) The staff will request that legal publishers relocate existing annotations when an existing provision is repealed and continued without substantive change in a new provision.
- (5) Proposed Penal Code Section 17010 will be revised to more closely conform to Penal Code Section 1170(b).
- (6) Where a sentence enhancement provision is located near the substantive offense that it enhances, and the sentence enhancement is deleted and continued in a new provision, it should be replaced with a cross-reference to the new provision.
- (7) The proposed heading, "Article 2. Enhancement for Use of Weapon" will be renumbered as Article 3.
- (8) The staff will compile data on problems caused by confusion under the existing organization of sentencing provisions. These problems should be emphasized in the preliminary part of the draft tentative recommendation.
- (9) The staff will request that the Commission's consultants on this study publish articles in appropriate publications, informing judges, prosecutors, and defense attorneys of the Commission's study.

STUDY N-306 – ADMINISTRATIVE RULEMAKING CLEANUP

The Commission considered Memorandum 2000-90 and its First Supplement, relating to technical cleanup of recent legislation affecting administrative rulemaking procedure. The Commission approved distribution of the proposed tentative recommendation, with the modification recommended by staff in the supplement.

☐ APPROVED AS SUBMITTED	Date
APPROVED AS CORRECTED (for corrections, see Minutes of next meeting)	Chairperson
	Executive Secretary